

**FACT SHEET AND STATEMENT OF BASIS
WELLSVILLE CITY
RENEWAL PERMIT: DISCHARGE
UPDES PERMIT NUMBER: UT0020371
MINOR MUNICIPAL**

FACILITY CONTACTS

Person Name: Don Hartle
Position: City Manager
Phone Number: (435) 245-7958

Person Name: Tom Maushan
Position: Sewer Manager
Phone Number: (435) 245-3686

Facility Name: Wellsville City
Mailing and Facility Address: 75 East Main
P.O. Box 6
WellsvilleUtah
Telephone: (435) 245-3686
Actual Address: The lagoons are located 1.61 miles northeast of downtown

DESCRIPTION OF FACILITY

This facility was placed into operation in 1974 with a peak design flow of 1.2 MGD and a design population equivalent of 3670. The City of Wellsville Water Reclamation Facility (WWRF) is a four cell facultative lagoon system of 56.6 acres in size. The first cell is 15.6 acres, the second cell is 20.1 acres, the third cell is 11.2 acres and the fourth cell is 9.6 acres. Ultraviolet disinfection is used after the final cell before discharging to the Little Bear River. This UV unit is capable of treating up to 800,000 gallons per day with space for additional lights if necessary. The lagoon cells have an average depth of six feet. Influent flow is measured by a 9 inch Parshall flume and a Greyline OCF III open channel flow meter. Effluent flow is measured by a 24 inch extended weir and a Greyline OCF III open channel flow monitor.

The present population of Wellsville is approximately 3,000 people with an increase of approximately 5% per year. Using an average of 0.26 lb of BOD per capita per day (taken from "Sewer Lagoon Study City of Wellsville", February 2001) the BOD load on the primary cell is projected to be 62.5 lbs of BOD per acre per day. This is greater than the State's design criteria of 35 lbs of BOD per acre per day. At this current rate of growth the City will probably need to modify their system at some time in the relatively near future. The headwork's building is equipped with room for a blower system for aeration. The last cell of the lagoon has an active spring discharging into it. The exact flow is uncertain. However, it does not appear to be large enough to cause flow measurement problems and historically has not been a problem for the City. The lagoons are functioning well. A Reconnaissance Inspection associated with permit development was completed on September 20, 2012. The cells appeared healthy and the dikes were relatively free of vegetation. There was not any sign of anaerobic conditions in the first cell or any other cell.

The Wellsville City lagoons are the only lagoon system in Utah to have phosphorus (P) limitations in their UPDES permit, due to the TMDL impairment of P into the Little Bear River. The permit allows the city to discharge 159 lbs of P during the critical warmer months of June, July, August and September, and 794 lbs of P during the other months of the year, for a total of 953 pounds a year. To date, Wellsville City is well within their allocation for the calendar year.

SUMMARY OF CHANGES FROM PREVIOUS PERMIT

During the previous permit cycle Wellsville installed Bio-Domes in the final cell of the lagoons to enhance the removal of nutrients from the effluent. The installation of this system does not increase the capacity of the facility; they improve the treatment results for nutrients such as nitrogen and phosphorus.

They have also acquired and modified land for use in Land Application. This is also being done to reduce the nutrient loading on the receiving water.

Wellsville has installed an irrigation system to grow crops on 16 acres of city property. The irrigation began on 9/7/12. The farmer who is leasing the land plans to grow winter wheat this fall. The irrigation system will allow Wellsville to substantially reduce the amount of phosphorus to the TMDL impaired Little Bear River.

A flow limit has been included in the renewal permit in accord with an EPA request that all permits include a flow limit.

DISCHARGE

DESCRIPTION OF DISCHARGE

The wastewater treatment plant has one discharge point, known as 001. This 001 outfall has a latitude of 41° 39' 38" with a longitude of 111° 54' 82" and discharges into the Little Bear River. The average flow over the last thirty six months is 0.284 MGD per day.

Outfall

Description of Discharge Point

001

Discharge from the disinfection building to the Little Bear River. Latitude 41° 39' 38" with longitude 111° 54' 82".

RECEIVING WATERS AND STREAM CLASSIFICATION

The Little Bear River is classified as 2B, 3A, 3D and 4 according to Utah Administrative Code (UAC) R317-2-13.3 (a).

Class 2B - Protected for secondary contact recreation such as boating, wading, or similar uses.

Class 3A - Protected for cold-water species of game fish and other cold water aquatic life, including the necessary aquatic organisms in their food chain.

Class 3D - Protected for waterfowl, shore birds and other water-oriented wildlife not included in classes 3A, 3B, or 3C, including the necessary aquatic organisms in their food chain.

Class 4 - Protected for agricultural uses including irrigation of crops and stock watering

BASIS FOR EFFLUENT LIMITATIONS

Limitations on total suspended solids (TSS), biochemical oxygen demand (BOD₅), E. Coli bacteria, pH and percent removal requirements are based on current Utah Secondary Treatment Standards, *UAC R317-1-3.2*. The dissolved oxygen (D.O.), ammonia (NH₃), and phosphorus limitations are based upon water quality considerations (The derivation of these are included in the addendum.). The waste load analysis indicates these limitations should be sufficiently protective of water quality, in order to meet State water quality standards in receiving waters. Based on self-monitoring data during the last permit period, Wellsville City should be able to meet the permit limitations:

Total Phosphorus, lbs per season	Effluent Limitations Per Season
Warmer Months, June - September*	72 kilograms (159 lbs).
Annual, January –December**	432 kilograms (953 lbs).**

*Shall be reported in pounds per month on the discharge monitoring report. The following formula will convert milligrams per liter, to pounds per day. Total phosphorus (mg/l) x flow (mgd) x 8.3396 = total phosphorus lbs per day.

**The annual loading equals 360 kilograms (794 lbs) plus whatever portion of the 72 (159 lbs) kilograms they don't discharge from June to September.

Parameter	Effluent Limitations			
	30 Day Monthly Avg	7 Day Weekly Avg	Daily Minimum	Daily Maximum
Flow, MGD	0.7	NA	NA	NA
Dissolved Oxygen, mg/L	NA	NA	5.0	NA
BOD ₅ , mg/L	25	35	NA	NA
BOD ₅ Min. % Removal	85	NA	NA	NA
TSS, mg/L	25	35	NA	NA
TSS Min. % Removal	85	NA	NA	NA
Ammonia, mg/L				
Sum (Jul-Sept)	6.7	NA	NA	19.9
Fall (Oct-Dec)	62.0	NA	NA	96.4
Winter (Jan-Mar)	47.7	NA	NA	77.6
Spr (Apr-Jun)	14.1	NA	NA	24.4
E-Coli, No./100mL	126	158	NA	NA
pH, Standard Units	NA	NA	6.5	9.0

NA – Not Applicable.

SELF-MONITORING AND REPORTING REQUIREMENTS

The following self-monitoring requirements are the same as in the previous permit. The permit will require reports to be submitted monthly and annually, as applicable, on Discharge Monitoring Report (DMR) forms due 28 days after the end of the monitoring period. Lab sheets for biomonitoring must be attached to the biomonitoring DMR. Lab sheets for metals and toxic organics must be attached to the DMRs.

Self-Monitoring and Reporting Requirements, *a			
Parameter	Frequency	Sample Type	Units
Total Flow, *b, *c	Continuous	Recorder	MGD
Dissolved Oxygen	Monthly	Grab	mg/L
BOD ₅ , Influent Effluent	Monthly	Composite	mg/L
	Monthly	Composite	mg/L
TSS, Influent Effluent	Monthly	Composite	mg/L
	Monthly	Composite	mg/L
TSS, % Removal	Monthly	Grab	mg/L
pH	Monthly	Grab	SU
Ammonia	Monthly	Grab	mg/L
Total Phosphorus	Monthly	Composite	mg/L

*a See Definitions, *Part VIII of the permit*, for definition of terms.

*b Flow measurements of influent/effluent volume shall be made in such a manner that the permittee can affirmatively demonstrate that representative values are being obtained.

*c If the rate of discharge is controlled, the rate and duration of discharge shall be reported.

BIOSOLIDS

The State of Utah has adopted the *40 CFR 503* federal regulations for the disposal of sewage sludge (biosolids) by reference. However, since this facility is a lagoon, there is not any regular sludge production. Therefore *40 CFR 503* does not apply at this time. In the future, if the sludge needs to be removed from the lagoons and is disposed in some way, the Division of Water Quality must be contacted prior to the removal of the sludge to ensure that all applicable state and federal regulations are met

STORM WATER

STORMWATER REQUIREMENTS

Wastewater treatment facilities, which includes treatment lagoons, are required to comply with storm water permit requirements if they meet one or both of the following criteria,

1. The facility has an approved pretreatment program as described in 40 CFR Part 403.
2. The facility has a design flow of 1.0 MGD or greater.

The Wellsville City Lagoon does not meet either of the criteria; therefore a storm water permit is not required at this time. A storm water re-opener provision is included in the permit should a storm water permit be needed in the future.

PRETREATMENT REQUIREMENTS

Wellsville has not been designated for pretreatment program development because it does not meet conditions which necessitate a full program. The flow through the plant is less than five (5) MGD, there are no categorical industries discharging to the treatment facility, industrial discharges comprise less than 1 percent of the flow through the treatment facility, and there is no indication of pass through or

interference with the operation of the treatment facility such as upsets or violations of the POTW's UPDES permit limits.

Although Wellsville does not have to develop a State-approved pretreatment program, any wastewater discharges to the sanitary sewer are subject to Federal, State and local regulations. Pursuant to Section 307 of the Clean Water Act, the permittee shall comply with all applicable Federal General Pretreatment Regulations promulgated, found in 40 CFR 403 and the State Pretreatment Requirements found in UAC R317-8-8.

An industrial waste survey (IWS) (example appended to this document) is required of the permittee as stated in Part II of the permit. The IWS is to assess the needs of the permittee regarding pretreatment assistance. The IWS is required to be submitted within sixty (60) days after the issuance of the permit. If an Industrial User begins to discharge or an existing Industrial User changes their discharge the permittee must resubmit an IWS no later than sixty days following the introduction or change as stated in Part II of the permit.

It is recommended that the permittee perform an annual evaluation of the need to revise or develop technically based local limits for pollutants of concern, to implement the general and specific prohibitions 40 CFR, Part 403.5(a) and Part 403.5(b). This evaluation may indicate that present local limits are sufficiently protective, need to be revised or should be developed. It is required that the permittee submit for review any local limits that are developed to the Division of Water Quality. If local limits are developed they must be public noticed.

BIOMONITORING REQUIREMENTS

A nationwide effort to control toxic discharges where effluent toxicity is an existing or potential concern is regulated in accordance with the *State of Utah Permitting and Enforcement Guidance Document for Whole Effluent Toxicity Control (biomonitoring)*. Authority to require effluent biomonitoring is provided in *Permit Conditions, UAC R317-8-4.2, Permit Provisions, UAC R317-8-5.3 and Water Quality Standards, UAC R317-2-5 and R317 -2-7.2.*

The potential for toxicity is not deemed sufficient to require biomonitoring or whole effluent toxicity (WET) limits because there are no present or anticipated industrial dischargers on the system nor are there any anticipated for the duration of this permit. The waste discharge is anticipated to be household waste only. Therefore, biomonitoring is not required in this permit; however the permit will contain a WET reopener provision.

PERMIT DURATION

It is recommended that this permit be effective for a duration of five (5) years.

Drafted by
Daniel Griffin, P.E., Discharge
Utah Division of Water Quality

ADDENDUM TO FSSOB

A public notice for the draft permit was published in The Tooele Transcript on December 31, 2013. The comment period ended on January 31, 2014. Don Hartle with Wellsville called in to clarify some language and request additional information be included in the Fact Sheet statement Of Basis. Other comments are addressed below in the Responsiveness Summary.

Responsiveness Summary

During finalization of the Permit certain dates, spelling edits and minor language corrections were completed. Due to the nature of these changes they were not considered substantive and the permit is not required to be re Public Noticed.

It was requested that language mentioning the installation of Bio domes in the final cell be included in the FSSOB. This was done. This is not a substantive change to the FSSOB and thus will not require re noticing the permit.

In previous permits Wellsville has sampled BOD and TSS using a composite sampler. The draft permit stated they would be acquiring grab samples. Wellsville requested that they be able to continue using composite samples for BOD and TSS. This change was made. The change is not considered a substantive change, and thus is not requiring the permit to be re noticed.

Don Hartle also requested that we clarify the language relating to the phosphorus loading. The Wellsville permit said they were allowed to discharge up to 72 kg (159 lbs) of phosphorus total from June through September, and 360 kg (794 lbs.) from August to May. What this indicates is they can discharge up to 72 kg during the summer months and only up to 360 kg during the rest of the year. What should be indicated is that they can discharge 953 kg every year, but are limited to 72 kg from June to September. This will encourage them to hold off discharging during the more sensitive summer, and allow them to discharge more during the rest of the year. This is considered a clarification and not a substantive change and will not require the permit to be public noticed.

No written response was sent since the comments were addressed during the phone call on January 15th and January 27th.

FILE COPY

STATE OF UTAH
DIVISION OF WATER QUALITY
DEPARTMENT OF ENVIRONMENTAL QUALITY
SALT LAKE CITY, UTAH

UTAH POLLUTANT DISCHARGE ELIMINATION SYSTEM (UPDES) PERMITS

Minor Municipal Permit No. **UT0020371**

In compliance with provisions of the Utah *Water Quality Act, Title 19, Chapter 5, Utah Code Annotated ("UCA") 1953, as amended (the "Act")*,

THE CITY OF WELLSVILLE

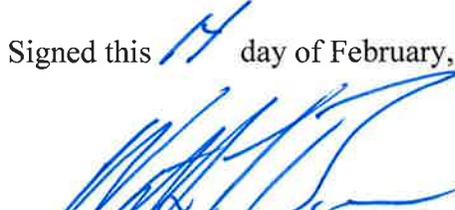
is hereby authorized to discharge from its wastewater treatment facility to receiving waters named **LITTLE BEAR RIVER**,

in accordance with specific limitations, outfalls, and other conditions set forth herein.

This permit shall become effective on March 1, 2014

This permit expires at midnight on February 28, 2019

Signed this 14 day of February, 2014.



Walter L. Baker, P.E.
Director

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PART I
DISCHARGE PERMIT NO. UT0020371
WASTEWATER

I. DISCHARGE LIMITATIONS AND REPORTING REQUIREMENTS

A. Description of Discharge Point. The authorization to discharge wastewater provided under this part is limited to those outfalls specifically designated below as discharge locations. Discharges at any location not authorized under a UPDES permit are violations of the *Act* and may be subject to penalties under the *Act*. Knowingly discharging from an unauthorized location or failing to report an unauthorized discharge may be subject to criminal penalties as provided under the *Act*.

<u>Outfall Number</u>	<u>Location of Discharge Outfall</u>
001	Discharge from the disinfection building to the Little Bear River. Latitude 41° 39' 38" Longitude 111° 54' 82".

B. Narrative Standard. It shall be unlawful, and a violation of this permit, for the permittee to discharge or place any waste or other substance in such a way as will be or may become offensive such as unnatural deposits, floating debris, oil, scum, or other nuisances such as color, odor or taste, or cause conditions which produce undesirable aquatic life or which produce objectionable tastes in edible aquatic organisms; or result in concentrations or combinations of substances which produce undesirable physiological responses in desirable resident fish, or other desirable aquatic life, or undesirable human health effects, as determined by a bioassay or other tests performed in accordance with standard procedures.

C. Specific Limitations and Self-Monitoring Requirements.

1. Effective immediately and lasting the duration of this permit, the permittee is authorized to discharge from Outfall 001. Such discharges shall be limited and monitored by the permittee as specified below.

Total Phosphorus, lbs/season	Effluent Limitations Per Season
Warmer Months, June - September*	72 kilograms (159 lbs).
Annual, January –December**	432 kilograms (953 lbs).

*Shall be reported in pounds per month on the discharge monitoring report. The following formula will convert milligrams per liter, to pounds per day. Total phosphorus (mg/l) x flow (mgd) x 8.3396 = total phosphorus lbs per day.

**The annual loading equals 360 kilograms (794 lbs) plus whatever portion of the 72 (159 lbs) kilograms they don't discharge from June to September.

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Parameter	Effluent Limitations			
	30 Day Monthly Avg	7 Day Weekly Avg	Daily Minimum	Daily Maximum
Flow, MGD	0.7	NA	NA	NA
Dissolved Oxygen, mg/L	NA	NA	5.0	NA
BOD ₅ , mg/L	25	35	NA	NA
BOD ₅ Min. % Removal	85	NA	NA	NA
TSS, mg/L	25	35	NA	NA
TSS Min. % Removal	85	NA	NA	NA
Ammonia, mg/L				
Sum (Jul-Sept)	6.7	NA	NA	19.9
Fall (Oct-Dec)	62.0	NA	NA	96.4
Winter (Jan-Mar)	47.7	NA	NA	77.6
Spr (Apr-Jun)	14.1	NA	NA	24.4
E-Coli, No./100mL	126	158	NA	NA
pH, Standard Units	NA	NA	6.5	9.0

NA – Not Applicable

Percentage Removal Requirements (Total Suspended Solids (TSS), Biochemical Oxygen Demand (BOD₅): In addition to the concentration limitation on TSS and BOD₅ or CBOD₅ indicated above, the arithmetic mean for the TSS and BOD₅ or concentration for effluent samples collected in a period of thirty (30) consecutive days shall not exceed fifteen (15) percent of the arithmetic mean of the concentration for influent samples collected at approximately the same times during the same period (85 percent removal).

Self-Monitoring and Reporting Requirements, *a			
Parameter	Frequency	Sample Type	Units
Total Flow, *b, *c	Continuous	Recorder	MGD
Dissolved Oxygen	Monthly	Grab	mg/L
BOD ₅ , Influent	Monthly	Composite	mg/L
Effluent, *d	Monthly	Composite	mg/L
TSS, Influent	Monthly	Composite	mg/L
Effluent, *d	Monthly	Composite	mg/L
TSS, % Removal	Monthly	Grab	mg/L
pH	Monthly	Grab	SU
Ammonia	Monthly	Grab	mg/L
Total Phosphorus	Monthly	Composite	mg/L

*a See Definitions, *Part VIII*, for definition of terms.

*b Flow measurements of influent/effluent volume shall be made in such a manner that the permittee can affirmatively demonstrate that representative values are being obtained.

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- *c If the rate of discharge is controlled, the rate and duration of discharge shall be reported.
- *d In addition to monitoring the final discharge, influent samples shall be taken and analyzed for this constituent at the same frequency as required for this constituent in the discharge.

D. Reporting of Wastewater Monitoring Results. Monitoring results obtained during the previous month shall be summarized for each month and reported on a Discharge Monitoring Report Form (EPA No. 3320-1) or by NetDMR, post-marked or entered into NetDMR no later than the 28th day of the month following the completed reporting period. The first report is due on April 28, 2014. If no discharge occurs during the reporting period, "no discharge" shall be reported. Legible copies of these, and all other reports required herein, shall be signed and certified in accordance with the requirements of *Signatory Requirements (see Part VII.G)*, and submitted by NetDMR, or to the Division of Water Quality at the following address:

Department of Environmental Quality
Division of Water Quality
PO Box 144870
Salt Lake City, Utah 84114-4870

II. INDUSTRIAL PRETREATMENT PROGRAM

A. Definitions.

For this section the following definitions shall apply:

1. Significant industrial user (SIU) is defined as an industrial user discharging to a publicly-owned treatment works (POTW) that satisfies any of the following:
 - a. Has a process wastewater flow of 25,000 gallons or more per average work day;
 - b. Has a flow greater than five percent of the flow carried by the municipal system receiving the waste;
 - c. Is subject to Categorical Pretreatment Standards, or
 - d. Has a reasonable potential for adversely affecting the POTW's operation or for violating any pretreatment standard or requirement.
2. Local Limit is defined as a limit designed to prevent pass through and/or interference. And is developed in accordance with 40 CFR 403.5(c).

B. Pretreatment Reporting Requirements.

Because the design capacity of this municipal wastewater treatment facility is less than 5 MGD, the permittee will not be required to develop a State-approved industrial pretreatment program at this time. However, in order to determine if development of an industrial pretreatment program is warranted, the permittee shall conduct an **industrial waste survey**, as described in *Part II.C.1*, and submit it to the Division of Water Quality within **sixty (60) calendar days** of the effective date of this permit.

C. Industrial Waste Survey (IWS).

1. As required by *Part II.B.1*, the industrial waste survey consists of:
 - a. Identifying each industrial user (IU) and determining if the IU is a significant industrial user (SIU),
 - b. Determination of the qualitative and quantitative characteristics of each discharge, and
 - c. Appropriate production data.
2. The IWS must be maintained and updated with IU information as necessary, to ensure that all IUs are properly permitted and/or controlled at all times. Updates must be submitted to the Executive Secretary sixty (60) days following a change to the IWS.

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PRETREATMENT

3. Evaluate all significant industrial users at least once every two years to determine if they need to develop a slug prevention plan. If a slug prevention plan is required, the permittee shall notify the Executive Secretary.
4. Notify all significant industrial users of their obligation to comply with applicable requirements under *Subtitles C and D* of the *Resource Conservation and Recovery Act (RCRA)*.
5. The permittee must notify the Executive Secretary of any new introductions by new or existing SIUs or any substantial change in pollutants from any major industrial source. Such notice must contain the information described in 1. above, and be forwarded no later than sixty (60) days following the introduction or change.

D. General and Specific Prohibitions.

1. Developed pursuant to *Section 307 of The Water Quality Act of 1987* require that under no circumstances shall the permittee allow introduction of the following pollutants into the waste treatment system from any source of non-domestic discharge:
 - a. Pollutants which create a fire or explosion hazard in the publicly owned treatment works (POTW), including, but not limited to, wastestreams with a closed cup flashpoint of less than 140°F (60°C);
 - b. Pollutants, which will cause corrosive structural damage to the POTW, but in no case, discharges with a pH lower than 5.0;
 - c. Solid or viscous pollutants in amounts which will cause obstruction to the flow in the POTW resulting in interference;
 - d. Any pollutant, including oxygen demanding pollutants (BOD, etc.) released in a discharge at such volume or strength as to cause interference in the POTW;
 - e. Heat in amounts, which will inhibit biological activity in the POTW, resulting in interference, but in no case, heat in such quantities that the influent to the sewage treatment works exceeds 104°F (40°C);
 - f. Petroleum oil, nonbiodegradable cutting oil, or products of mineral oil origin in amounts that will cause interference or pass through;
 - g. Pollutants which result in the presence of toxic gases, vapor, or fumes within the POTW in a quantity that may cause worker health or safety problems; or,
 - h. Any trucked or hauled pollutants, except at discharge points designated by the POTW.
 - i. Any pollutant that causes pass through or interference at the POTW.

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2. In addition to the general and specific limitations expressed above, more specific pretreatment limitations have been and will be promulgated for specific industrial categories under *Section 307 of the Water Quality Act of 1987 as amended (WQA)*. (See *40 CFR, Subchapter N, Parts 400 through 500*, for specific information).

E. Signification Industrial Users Discharging to the POTW.

The permittee shall provide adequate notice to the Executive Secretary and the Division of Water Quality Industrial Pretreatment Coordinator of;

1. Any new introduction of pollutants into the treatment works from an indirect discharger (i.e., industrial user) which would be subject to *Sections 301 or 306 of the WQA* if it were directly discharging those pollutants;
2. Any substantial change in the volume or character of pollutants being introduced into the treatment works by a source introducing pollutants into the treatment works at the time of issuance of the permit; and
3. For the purposes of this section, adequate notice shall include information on:
 - a. The quality and quantity of effluent to be introduced into such treatment works; and,
 - b. Any anticipated impact of the change on the quantity or quality of effluent to be discharged from such publicly owned treatment works.
4. Any SIU that must comply with applicable requirements under *Subtitles C and D of the Resource Conservation and Recovery Act (RCRA)*.

F. Change of Conditions.)

At such time as a specific pretreatment limitation becomes applicable to an industrial user of the permittee, the Executive Secretary may, as appropriate, do the following:

1. Amend the permittee's UPDES discharge permit to specify the additional pollutant(s) and corresponding effluent limitation(s) consistent with the applicable national pretreatment limitation;
2. Require the permittee to specify, by ordinance, contract, or other enforceable means, the type of pollutant(s) and the maximum amount which may be discharged to the permittee's facility for treatment. Such requirement shall be imposed in a manner consistent with the POTW program development requirements of the *General Pretreatment Regulations at 40 CFR 403*;

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3. Require the permittee to monitor its discharge for any pollutant, which may likely be discharged from the permittee's facility, should the industrial user fail to properly pretreat its waste; and/or,
4. Require the permittee to develop an approved pretreatment program.

G. Legal Action.).

The Executive Secretary retains, at all times, the right to take legal action against the industrial user and/or the treatment works, in those cases where a permit violation has occurred because of the failure of an industrial user to discharge at an acceptable level. If the permittee has failed to properly delineate maximum acceptable industrial contributor levels, the Executive Secretary will look primarily to the permittee as the responsible party.

H. Local Limits.).

If local limits are developed per R317-8-8.5(4)(b) to protect the POTW from passthrough or interference, then the POTW must submit limits to DWQ for review and public notice, as required by R317-8-8.5(4)(c).

III. BIOSOLIDS REQUIREMENTS

The State of Utah has adopted the 40 CFR 503 federal regulations for the disposal of sewage sludge (biosolids) by reference. However, since this facility is a lagoon, there is not any regular sludge production. Therefore 40 CFR 503 does not apply at this time. In the future, if the sludge needs to be removed from the lagoons and is disposed in some way, the Division of Water Quality must be contacted prior to the removal of the sludge to ensure that all applicable state and federal regulations are met.

IV. STORM WATER REQUIREMENTS.

The *Utah Administrative Code (UAC) R-317-8-3.9* requires storm water permit provisions to include the development of a storm water pollution prevention plan for waste water treatment facilities if the facility meets one or both of the following criteria.

1. waste water treatment facilities with a design flow of 1.0 MGD or greater, and/or,
2. waste water treatment facilities with an approved pretreatment program as described in *40CFR Part 403*,

The Wellsville City Lagoon does not meet either of the above criteria; therefore this permit does not include storm water provisions. The permit does however include a storm water re-opener provision.

V. MONITORING, RECORDING & GENERAL REPORTING REQUIREMENTS

- A. Representative Sampling. Samples taken in compliance with the monitoring requirements established under *Part I* shall be collected from the effluent stream prior to discharge into the receiving waters. Samples and measurements shall be representative of the volume and nature of the monitored discharge. Samples of biosolids shall be collected at a location representative of the quality of biosolids immediately prior to the use-disposal practice.
- B. Monitoring Procedures. Monitoring must be conducted according to test procedures approved under *Utah Administrative Code ("UAC") R317-2-10 and 40CFR Part 503*, unless other test procedures have been specified in this permit.
- C. Penalties for Tampering. The *Act* provides that any person who falsifies, tampers with, or knowingly renders inaccurate, any monitoring device or method required to be maintained under this permit shall, upon conviction, be punished by a fine of not more than \$10,000 per violation, or by imprisonment for not more than six months per violation, or by both.
- D. Compliance Schedules. Reports of compliance or noncompliance with, or any progress reports on, interim and final requirements contained in any Compliance Schedule of this permit shall be submitted no later than 14 days following each schedule date.
- E. Additional Monitoring by the Permittee. If the permittee monitors any parameter more frequently than required by this permit, using test procedures approved under *UAC R317-2-10 and 40 CFR 503* or as specified in this permit, the results of this monitoring shall be included in the calculation and reporting of the data submitted in the DMR or the Biosolids Report Form. Such increased frequency shall also be indicated. Only those parameters required by the permit need to be reported.
- F. Records Contents. Records of monitoring information shall include:
1. The date, exact place, and time of sampling or measurements;
 2. The individual(s) who performed the sampling or measurements;
 3. The date(s) and time(s) analyses were performed;
 4. The individual(s) who performed the analyses;
 5. The analytical techniques or methods used; and,
 6. The results of such analyses.
- G. Retention of Records. The permittee shall retain records of all monitoring information, including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation, copies of all reports required by this permit, and records of all data used to complete the application for this permit, for a period of at least five years from the date of the sample, measurement, report or application. This period may be extended by request of the Director at any time. A copy of this UPDES permit must be maintained on site during the duration of activity at the permitted location

H. Twenty-four Hour Notice of Noncompliance Reporting.

1. The permittee shall (orally) report any noncompliance including transportation accidents, spills, and uncontrolled runoff from biosolids transfer or land application sites which may seriously endanger health or environment, as soon as possible, but no later than twenty-four (24) hours from the time the permittee first became aware of circumstances. The report shall be made to the Division of Water Quality, (801) 231-1769, or 24-hour answering service (801) 536-4123.
2. The following occurrences of noncompliance shall be reported by telephone (801) 536-4300 as soon as possible but no later than 24 hours from the time the permittee becomes aware of the circumstances:
 - a. Any noncompliance which may endanger health or the environment;
 - b. Any unanticipated bypass, which exceeds any effluent limitation in the permit (See *Part VI.G, Bypass of Treatment Facilities.*);
 - c. Any upset which exceeds any effluent limitation in the permit (See *Part VI.H, Upset Conditions.*);
 - d. Violation of a maximum daily discharge limitation for any of the pollutants listed in the permit; or,
 - e. Violation of any of the Table 3 metals limits, the pathogen limits, the vector attraction reduction limits or the management practices for biosolids that have been sold or given away.
3. A written submission shall also be provided within five days of the time that the permittee becomes aware of the circumstances. The written submission shall contain:
 - a. A description of the noncompliance and its cause;
 - b. The period of noncompliance, including exact dates and times;
 - c. The estimated time noncompliance is expected to continue if it has not been corrected;
 - d. Steps taken or planned to reduce, eliminate, and prevent reoccurrence of the noncompliance; and,
 - e. Steps taken, if any, to mitigate the adverse impacts on the environment and human health during the noncompliance period.
4. The Director may waive the written report on a case-by-case basis if the oral report has been received within 24 hours by the Division of Water Quality, (801) 536-4300.

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5. Reports shall be submitted to the addresses in *Part I.D, Reporting of Monitoring Results*.
- I. Other Noncompliance Reporting. Instances of noncompliance not required to be reported within 24 hours shall be reported at the time that monitoring reports for *Part I.D* are submitted. The reports shall contain the information listed in *Part V.H.3*
- J. Inspection and Entry. The permittee shall allow the Director, or an authorized representative, upon the presentation of credentials and other documents as may be required by law, to:
 1. Enter upon the permittee's premises where a regulated facility or activity is located or conducted, or where records must be kept under the conditions of the permit;
 2. Have access to and copy, at reasonable times, any records that must be kept under the conditions of this permit;
 3. Inspect at reasonable times any facilities, equipment (including monitoring and control equipment), practices, or operations regulated or required under this permit, including but not limited to, biosolids treatment, collection, storage facilities or area, transport vehicles and containers, and land application sites;
 4. Sample or monitor at reasonable times, for the purpose of assuring permit compliance or as otherwise authorized by the *Act*, any substances or parameters at any location, including, but not limited to, digested biosolids before dewatering, dewatered biosolids, biosolids transfer or staging areas, any ground or surface waters at the land application sites or biosolids, soils, or vegetation on the land application sites; and,
 5. The permittee shall make the necessary arrangements with the landowner or leaseholder to obtain permission or clearance, the Director, or authorized representative, upon the presentation of credentials and other documents as may be required by law, will be permitted to enter without delay for the purposes of performing their responsibilities.

VI. COMPLIANCE RESPONSIBILITIES

- A. Duty to Comply. The permittee must comply with all conditions of this permit. Any permit noncompliance constitutes a violation of the Act and is grounds for enforcement action; for permit termination, revocation and reissuance, or modification; or for denial of a permit renewal application. The permittee shall give advance notice to the Director of any planned changes in the permitted facility or activity, which may result in noncompliance with permit requirements.
- B. Penalties for Violations of Permit Conditions. The *Act* provides that any person who violates a permit condition implementing provisions of the *Act* is subject to a civil penalty not to exceed \$10,000 per day of such violation. Any person who willfully or negligently violates permit conditions or the Act is subject to a fine not exceeding \$25,000 per day of violation. Any person convicted under *UCA 19-5-115(2)* a second time shall be punished by a fine not exceeding \$50,000 per day. Except as provided at *Part VI.G, Bypass of Treatment Facilities* and *Part VI.H, Upset Conditions*, nothing in this permit shall be construed to relieve the permittee of the civil or criminal penalties for noncompliance.
- C. Need to Halt or Reduce Activity not a Defense. It shall not be a defense for a permittee in an enforcement action that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of this permit.
- D. Duty to Mitigate. The permittee shall take all reasonable steps to minimize or prevent any discharge in violation of this permit, which has a reasonable likelihood of adversely affecting human health or the environment. The permittee shall also take all reasonable steps to minimize or prevent any land application in violation of this permit.
- E. Proper Operation and Maintenance. The permittee shall at all times properly operate and maintain all facilities and systems of treatment and control (and related appurtenances) which are installed or used by the permittee to achieve compliance with the conditions of this permit. Proper operation and maintenance also includes adequate laboratory controls and quality assurance procedures. This provision requires the operation of back-up or auxiliary facilities or similar systems, which are installed by a permittee only when the operation is necessary to achieve compliance with the conditions of the permit.
- F. Removed Substances. Collected screening, grit, solids, sludge, or other pollutants removed in the course of treatment shall be disposed of in such a manner so as to prevent any pollutant from entering any waters of the state or creating a health hazard. Sludge/digester supernatant and filter backwash shall not directly enter either the final effluent or waters of the state by any other direct route.
- G. Bypass of Treatment Facilities.

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1. Bypass Not Exceeding Limitations. The permittee may allow any bypass to occur which does not cause effluent limitations to be exceeded, but only if it also is for essential maintenance to assure efficient operation. These bypasses are not subject to paragraph 2 and 3 of this section.
2. Prohibition of Bypass.
 - a. Bypass is prohibited, and the Director may take enforcement action against a permittee for bypass, unless:
 - (1) Bypass was unavoidable to prevent loss of human life, personal injury, or severe property damage;
 - (2) There were no feasible alternatives to bypass, such as the use of auxiliary treatment facilities, retention of untreated wastes, or maintenance during normal periods of equipment downtime. This condition is not satisfied if adequate backup equipment should have been installed in the exercise of reasonable engineering judgement to prevent a bypass which occurred during normal periods of equipment downtime or preventive maintenance, and
 - (3) The permittee submitted notices as required under *section VI.G.3.*
 - b. The Director may approve an anticipated bypass, after considering its adverse effects, if the Director determines that it will meet the three conditions listed in *sections VI.G.2.a (1), (2) and (3).*
3. Notice.
 - a. *Anticipated bypass.* Except as provided above in *section VI.G.2* and below in *section VI.G.3.b*, if the permittee knows in advance of the need for a bypass, it shall submit prior notice, at least ninety days before the date of bypass. The prior notice shall include the following unless otherwise waived by the Director:
 - (1) Evaluation of alternative to bypass, including cost-benefit analysis containing an assessment of anticipated resource damages;
 - (2) A specific bypass plan describing the work to be performed including scheduled dates and times. The permittee must notify the Director in advance of any changes to the bypass schedule;
 - (3) Description of specific measures to be taken to minimize environmental and public health impacts;
 - (4) A notification plan sufficient to alert all downstream users, the public and others reasonably expected to be impacted by the bypass;

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- (5) A water quality assessment plan to include sufficient monitoring of the receiving water before, during and following the bypass to enable evaluation of public health risks and environmental impacts; and,
 - (6) Any additional information requested by the Director.
- b. *Emergency Bypass.* Where ninety days advance notice is not possible, the permittee must notify the Director, and the Director of the Department of Natural Resources, as soon as it becomes aware of the need to bypass and provide to the Director the information in *section VI.G.3.a.(1) through (6)* to the extent practicable.
 - c. *Unanticipated bypass.* The permittee shall submit notice of an unanticipated bypass to the Director as required under *Part IV.H, Twenty Four Hour Reporting.* The permittee shall also immediately notify the Director of the Department of Natural Resources, the public and downstream users and shall implement measures to minimize impacts to public health and environment to the extent practicable.

H. Upset Conditions.

- 1. Effect of an upset. An upset constitutes an affirmative defense to an action brought for noncompliance with technology based permit effluent limitations if the requirements of paragraph 2 of this section are met. Director's administrative determination regarding a claim of upset cannot be judiciously challenged by the permittee until such time as an action is initiated for noncompliance.
- 2. Conditions necessary for a demonstration of upset. A permittee who wishes to establish the affirmative defense of upset shall demonstrate, through properly signed, contemporaneous operating logs, or other relevant evidence that:
 - a. An upset occurred and that the permittee can identify the cause(s) of the upset;
 - b. The permitted facility was at the time being properly operated;
 - c. The permittee submitted notice of the upset as required under *Part V.H, Twenty-four Hour Notice of Noncompliance Reporting;* and,
 - d. The permittee complied with any remedial measures required under *Part VI.D, Duty to Mitigate.*
- 3. Burden of proof. In any enforcement proceeding, the permittee seeking to establish the occurrence of an upset has the burden of proof.

VII. GENERAL REQUIREMENTS

- A. Planned Changes. The permittee shall give notice to the Director as soon as possible of any planned physical alterations or additions to the permitted facility. Notice is required only when the alteration or addition could significantly change the nature or increase the quantity of parameters discharged or pollutant sold or given away. This notification applies to pollutants, which are not subject to effluent limitations in the permit. In addition, if there are any planned substantial changes to the permittee's existing sludge facilities or their manner of operation or to current sludge management practices of storage and disposal, the permittee shall give notice to the Director of any planned changes at least 30 days prior to their implementation.
- B. Anticipated Noncompliance. The permittee shall give advance notice to the Director of any planned changes in the permitted facility or activity, which may result in noncompliance with permit requirements.
- C. Permit Actions. This permit may be modified, revoked and reissued, or terminated for cause. The filing of a request by the permittee for a permit modification, revocation and reissuance, or termination, or a notification of planned changes or anticipated noncompliance, does not stay any permit condition.
- D. Duty to Reapply. If the permittee wishes to continue a activity regulated by this permit after the expiration date of this permit, the permittee shall apply for and obtain a new permit. The application shall be submitted at least 180 days before the expiration date of this permit.
- E. Duty to Provide Information. The permittee shall furnish to the Director, within a reasonable time, any information which the Director may request to determine whether cause exists for modifying, revoking and reissuing, or terminating this permit, or to determine compliance with this permit. The permittee shall also furnish to the Director, upon request, copies of records required to be kept by this permit.
- F. Other Information. When the permittee becomes aware that it failed to submit any relevant facts in a permit application, or submitted incorrect information in a permit application or any report to the Director, it shall promptly submit such facts or information.
- G. Signatory Requirements. All applications, reports or information submitted to the Director shall be signed and certified.
 - 1. All permit applications shall be signed by either a principal executive officer or ranking elected official.
 - 2. All reports required by the permit and other information requested by the Director shall be signed by a person described above or by a duly authorized representative of that person. A person is a duly authorized representative only if:

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- a. The authorization is made in writing by a person described above and submitted to the Director, and,
- b. The authorization specifies either an individual or a position having responsibility for the overall operation of the regulated facility, such as the position of plant manager, superintendent, position of equivalent responsibility, or an individual or position having overall responsibility for environmental matters. A duly authorized representative may thus be either a named individual or any individual occupying a named position.

3. Changes to authorization. If an authorization under *paragraph VII.G.2* is no longer accurate because a different individual or position has responsibility for the overall operation of the facility, a new authorization satisfying the requirements of *paragraph VII.G.2.* must be submitted to the Director prior to or together with any reports, information, or applications to be signed by an authorized representative.
4. Certification. Any person signing a document under this section shall make the following certification:

"I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations."

- H. Penalties for Falsification of Reports. The *Act* provides that any person who knowingly makes any false statement, representation, or certification in any record or other document submitted or required to be maintained under this permit, including monitoring reports or reports of compliance or noncompliance shall, upon conviction be punished by a fine of not more than \$10,000.00 per violation, or by imprisonment for not more than six months per violation, or by both.
- I. Availability of Reports. Except for data determined to be confidential under *UAC R317-8-3.2*, all reports prepared in accordance with the terms of this permit shall be available for public inspection at the office of Director. As required by the *Act*, permit applications, permits and effluent data shall not be considered confidential.
- J. Oil and Hazardous Substance Liability. Nothing in this permit shall be construed to preclude the permittee of any legal action or relieve the permittee from any

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- responsibilities, liabilities, or penalties to which the permittee is or may be subject under the *Act*.
- K. Property Rights. The issuance of this permit does not convey any property rights of any sort, or any exclusive privileges, nor does it authorize any injury to private property or any invasion of personal rights, nor any infringement of federal, state or local laws or regulations.
- L. Severability. The provisions of this permit are severable, and if any provisions of this permit, or the application of any provision of this permit to any circumstance, is held invalid, the application of such provision to other circumstances, and the remainder of this permit, shall not be affected thereby.
- M. Transfers. This permit may be automatically transferred to a new permittee if:
1. The current permittee notifies the Director at least 20 days in advance of the proposed transfer date;
 2. The notice includes a written agreement between the existing and new permittee's containing a specific date for transfer of permit responsibility, coverage, and liability between them; and,
 3. The Director does not notify the existing permittee and the proposed new permittee of his or her intent to modify, or revoke and reissue the permit. If this notice is not received, the transfer is effective on the date specified in the agreement mentioned in paragraph 2 above.
- N. State or Federal Laws. Nothing in this permit shall be construed to preclude the institution of any legal action or relieve the permittee from any responsibilities, liabilities, or penalties established pursuant to any applicable state law or regulation under authority preserved by *UCA 19-5-117* and *Section 510* of the *Act* or any applicable Federal or State transportation regulations, such as but not limited to the Department of Transportation regulations.
- O. Water Quality - Reopener Provision. This permit may be reopened and modified (following proper administrative procedures) to include the appropriate effluent limitations and compliance schedule, if necessary, if one or more of the following events occurs:
1. Water Quality Standards for the receiving water(s) to which the permittee discharges are modified in such a manner as to require different effluent limits than contained in this permit.
 2. A final wasteload allocation is developed and approved by the State and/or EPA for incorporation in this permit.

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3. Revisions to the current CWA § 208 areawide treatment management plans or promulgations/revisions to TMDLs (40 CFR 130.7) approved by the EPA and adopted by DWQ which calls for different effluent limitations than contained in this permit.

- P. Biosolids – Reopener Provision. This permit may be reopened and modified (following proper administrative procedures) to include the appropriate biosolids limitations (and compliance schedule, if necessary), management practices, other appropriate requirements to protect public health and the environment, or if there have been substantial changes (or such changes are planned) in biosolids use or disposal practices; applicable management practices or numerical limitations for pollutants in biosolids have been promulgated which are more stringent than the requirements in this permit; and/or it has been determined that the permittees biosolids use or land application practices do not comply with existing applicable state of federal regulations.

- Q. Toxicity Limitation - Reopener Provision. This permit may be reopened and modified (following proper administrative procedures) to include whole effluent toxicity (WET) testing, a WET limitation, a compliance date, additional or modified numerical limitations, or any other conditions related to the control of toxicants if toxicity is detected during the life of this permit

- R. Storm Water-Reopener Provision. At any time during the duration (life) of this permit, this permit may be reopened and modified (following proper administrative procedures) as per *UAC R317.8*, to include, any applicable storm water provisions and requirements, a storm water pollution prevention plan, a compliance schedule, a compliance date, monitoring and/or reporting requirements, or any other conditions related to the control of storm water discharges to "waters-of-State".

VIII. DEFINITIONS

1. The "7-day (and weekly) average", other than for e-coli bacteria, fecal coliform bacteria, and total coliform bacteria, is the arithmetic average of all samples collected during a consecutive 7-day period or calendar week, whichever is applicable. Geometric means shall be calculated for e-coli bacteria, fecal coliform bacteria, and total coliform bacteria. The 7-day and weekly averages are applicable only to those effluent characteristics for which there are 7-day average effluent limitations. The calendar week, which begins on Sunday and ends on Saturday, shall be used for purposes of reporting self-monitoring data on discharge monitoring report forms. Weekly averages shall be calculated for all calendar weeks with Saturdays in the month. If a calendar week overlaps two months (i.e., the Sunday is in one month and the Saturday in the following month), the weekly average calculated for that calendar week shall be included in the data for the month that contains Saturday.
2. The "30-day (and monthly) average," other than for e-coli bacteria, fecal coliform bacteria and total coliform bacteria, is the arithmetic average of all samples collected during a consecutive 30-day period or calendar month, whichever is applicable. Geometric means shall be calculated for e-coli bacteria, fecal coliform bacteria and total coliform bacteria. The calendar month shall be used for purposes of reporting self-monitoring data on discharge monitoring report forms.
3. "Act," means the *Utah Water Quality Act*.
4. "Acute toxicity" occurs when 50 percent or more mortality is observed for either test species at any effluent concentration (lethal concentration or "LC₅₀").
5. "Bypass," means the diversion of waste streams from any portion of a treatment facility.
6. "Chronic toxicity" occurs when the survival, growth, or reproduction for either test species exposed to a specific percent effluent dilution is significantly less (at the 95 percent confidence level) than the survival, growth, or reproduction of the control specimens.
7. "IC₂₅" is the concentration of toxicant (given in % effluent) that would cause a 25% reduction in mean young per female, or a 25% reduction in overall growth for the test population.
8. "Composite Samples" shall be flow proportioned. The composite sample shall, as a minimum, contain at least four (4) samples collected over the compositing period. Unless otherwise specified, the time between the collection of the first sample and the last sample shall not be less than six (6) hours nor more than 24 hours. Acceptable methods for preparation of composite samples are as follows:

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- a. Constant time interval between samples, sample volume proportional to flow rate at time of sampling;
 - b. Constant time interval between samples, sample volume proportional to total flow (volume) since last sample. For the first sample, the flow rate at the time the sample was collected may be used;
 - c. Constant sample volume, time interval between samples proportional to flow (i.e., sample taken every "X" gallons of flow); and,
 - d. Continuous sample volume, with sample collection rate proportional to flow rate.
9. "CWA," means *The Federal Water Pollution Control Act*, as amended, by *The Clean Water Act of 1987*.
 10. "Daily Maximum" (Daily Max.) is the maximum value allowable in any single sample or instantaneous measurement.
 11. "EPA," means the United States Environmental Protection Agency.
 12. "Director," means Director of the Utah Water Quality Board.
 13. A "grab" sample, for monitoring requirements, is defined as a single "dip and take" sample collected at a representative point in the discharge stream.
 14. An "instantaneous" measurement, for monitoring requirements, is defined as a single reading, observation, or measurement.
 15. "Severe Property Damage," means substantial physical damage to property, damage to the treatment facilities which causes them to become inoperable, or substantial and permanent loss of natural resources which can reasonably be expected to occur in the absence of a bypass. Severe property damage does not mean economic loss caused by delays in production.
 16. "Upset," means an exceptional incident in which there is unintentional and temporary noncompliance with technology-based permit effluent limitations because of factors beyond the reasonable control of the permittee. An upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, inadequate treatment facilities, lack of preventative maintenance, or careless or improper operation.

